

OFFICE OF THE ATTORNEY GENERAL Attorney General Tom Miller

Chapter 2 Post Award Requirements

Awarding Contracts

[Administrative Rules 61-9.60(13) (1-7)]

Each applicant designated to receive CVAD funding will receive a contract specifying the terms and conditions of receiving victim services funding, including the CFDA number and the federal award number for each funding stream awarded.

CVAD issues contracts only after the Crime Victim Assistance (CVA) Board has made their funding decisions and the timeline for requests for reconsideration (appeals) has lapsed. CVAD staff or the CVA Board may require modifications of the proposed project, submission of additional information or documents, or other contract stipulations. The required modification, information, document, or stipulation shall be specified in the notification of grant award.

Award contracts are normally dispersed prior to the start date of the project period.

Crime Victim Assistance Division Contracts

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Contract Period

Subrecipient contracts will be issued annually for every year of the three-year grant award period.

The majority of contracts are issued for a 12-month period beginning October 1st and ending September 30th of the following year. The contract will include the amount of funds awarded for that year. During any multi-year award cycle, a contract is issued annually.

Each subrecipient must remain in compliance with state and federal rules and in good standing with the Victim Services Support Program (VSS) requirements and procedures to receive funding in the second and third years of the grant cycle. The amount of funding awarded to subrecipients in the second and third year of the grant cycle will be based on the availability of State and Federal funds.

Contract Extensions

Subrecipients will not be allowed to carry over or extend prior awards into the next fiscal year unless approved by the VSS Administrator or the CVAD Director and allowed by the funding requirements. Extensions are determined on a case by case basis with good cause as determined by the VSS Administrator and/or CVAD Director.

Reverted Funds

Any unspent funds in a contract at the end of the contract period 30 will revert to CVAD unless otherwise approved by the VSS Administrator or the CVAD Director and allowed by the funding requirements, rules, or law. Reverted funds are dispersed in future funding cycles.

Signing Contracts

Signed contracts should be returned to CVAD as soon as possible. CVAD cannot process claims for reimbursement until the contract is signed by both parties - the sub recipient and CVAD. A signature by the VSS Administrator, Finance Director or CVAD Director constitutes approval.

The subrecipient's authorized official must sign the "Authorized Representative Signature" line. This is the individual designated by your agency to sign contracts. The authorized official could be the executive director, board president, board chair, county supervisor, sheriff, police chief, county attorney, etc. The project director must also sign the certified assurances.

Once all required signatures are on the contract, it can be uploaded into iowagrants.gov or emailed to your grant manager. It can also be mailed to following address:

Crime Victim Assistance Division Lucas Staff Office Building, Ground Floor 321 E. 12th Street Des Moines, Iowa 50319 A final copy of the executed contract will be sent to the subrecipient and stored in IowaGrants.gov.

Termination of a Contract

[Administrative Rule 61-9.62(13)(1-3)]

Contracts may be terminated for the following reasons:

- Termination by funded program (subrecipient). The subrecipient may terminate the contract at any time during the contract period by providing notice to the division.
- Termination by department. The department (CVAD) may terminate a contract when the subrecipient or any of its subcontractors fail to comply with the funding award stipulations, standards or conditions. The department may terminate, or reduce a contract when there is a reduction of funds by executive order or otherwise.
- Termination for cause. If the subrecipient fails to fulfill its obligations under the contract agreement properly or on time, or otherwise violates any provision of the agreement, the board may terminate the agreement by written notice to the funded program. The notice shall specify the acts or omissions relied on as cause for termination. All finished or unfinished products and services provided by the funded program shall, at the option of the department, become state property. The department shall pay the funded program fair and equitable compensation for satisfactory performance prior to receipt of notice of termination, minus any funds owing to the department, e.g., damages for breach, improperly spent funds.

The newly terminated program within 45 days of the termination, shall supply the department with a financial statement detailing all costs incurred up to the effective date of the termination. [Administrative Rule 61—9.63(13)].

Subrecipients should review the termination language in their contracts.

Subrecipients shall indemnify, and hold harmless the State of Iowa, its officers, agents and employees and any of the state's federal funding sources for:

- 1. Program's performance or non-performance of a contract entered into, or violation of these rules.
- 2. Program's activities with subcontractors and all other third parties, or any other act or omission by a subrecipient, its agents, officers, and employees. [Administrative Rule 61—9.64(13)]

Grant Orientation Workshops

CVAD often hosts grant orientation workshops. A grant orientation workshop is an opportunity for VSS staff to provide an overview of certified assurances, contract stipulations, fiscal forms and performance reports. The orientation workshop may be held in person or online. CVAD provides technical assistance on the various forms, reports and procedures throughout the contract period.

Program and Fiscal Responsibilities

The expectation for accepting an award from CVAD is the subrecipient will have in place a system that is adequate for carrying out the administrative/financial and program aspects of the grant award. This includes good communication between the board of directors (if applicable), administrative/financial staff and the program staff. Management should pay particular attention to the budget and expenditure process of the grant award. Fiscal and program staff are responsible for ensuring that the project is implemented successfully. Therefore, it is important that all staff involved with grants are familiar with both the fiscal and programmatic requirements.

The subrecipient must establish and maintain program records to ensure that the direct and subcontracted project activities are in compliance with the executed contract. Such records must be readily available for review.

- 1. The subrecipient must establish and maintain fiscal controls and procedures that assure federal and/or state funds available for the grant program are properly disbursed.
- 2. Funds awarded may be expended only for activities and purposes set forth in the executed contract within the approved grant period. The grant period is the start date and end date of the project. It is provided in the contract.
- 3. Grant funds must be obligated prior to the end date of the grant period. Obligated funds are those funds for which goods or services have been encumbered prior to the last day of the grant period.

Required Policies and Procedures

The grant recipient must establish and implement policies and procedures that address the following areas:

- Conflict of interest (see Chapter I. Conflict of Interest)
- Written Language Access Plan (LAP) that outlines the organization's policies and procedures for ensuring victims have access to necessary forms of communication, both written and verbal
- Maintaining a drug-free workplace
- Restriction of lobbying activities as a recipient of federal funds
- Sexual harassment policy with a provision that sexual harassment will not be tolerated
- Whistleblower protection for those that report abuse, fraud or abuse
- Nepotism with regard to hiring and/or supervising relatives of an employee or non-profit board member
- Maintaining a workplace free of violence, threats of violence, harassment, intimidation, and other kinds of disruptive behavior
- On-the-job seat belt and texting while driving policies and programs for its employees, contractors, and subrecipients when operating agency-owned, rented, or personally owned vehicles
- Tracking, retention and depreciation of inventory, equipment, property purchased with CVAD funds
- Confidentiality and the safeguarding of victim records and other information considered sensitive; maintenance of these records; access to these records; procedure of releasing records with victim's consent; and retention/destruction of records. Organization must also document their procedure if there has been a breach, or release of confidential, personally identifying victim information. Please refer to Chapter VII. Confidentiality & Informed Consent.
- Grievance procedure for victims, employees and volunteers
- Personnel Policy (See Chapter V. Policies and Procedures, Personnel Policies and Procedures
- **Volunteer** recruitment, selection, screening; training, confidentiality, work rules, supervision, evaluations, grievance procedures and dismissal
- Governance of Non-Profit Boards that is consistent with CVAD's Non-Profit Organizations and Board of Director's Responsibilities, (Chapter II Post-Award Requirements, Iowa law and those of ICADV, IowaCASA or IOVA.
- Service Delivery-policies and procedures that outline the guidelines for the delivery of the wide array
 of services provided to victims and their family members
- Equal Employment Opportunity Plans CVAD grantees must submit EEOP certification forms to
 the Office for Civil Rights. Grantees might also be required to create and submit a utilization report.
 For more information on EEOP requirements specific to your organization and to access the reporting
 tool, go to the <u>Civil Rights EEOP website</u>.

Budgets

CVAD requires subrecipients to submit a program/project budget for each year of their contract, (usually Oct to Sept). This budget must be approved by CVAD and entered into iowagrants.gov prior to claim submission or reimbursement.

Within 90 days of the start of a grant period, subrecipients are to submit their entire agency budget to CVAD. The agency budgets are to be submitted via email to the grant manager.

Budget Revision Requests
Claims for Reimbursement
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Budget Revision Requests

Budget line items in funding applications are estimates of budget expenditures. Subrecipients often need to modify a budget. Subrecipients must submit a formal budget revision for the following reasons:

- 1. Moving more than 10% of the total grant;
- 2. Altering a single cost category by more than 10% either up or down;
- 3. Adding a line item not on the original approved budget;
- 4. Adding equipment;
- 5. Changes affecting the indirect cost line item

Budget revisions are requested by outlining how much you are asking to move, from one expense type to another (payroll, benefits, travel, communications, etc.) why the funds are available to move and how the request impacts the goals/objectives outlined in your application. Budget revision requests are to be emailed to your grant manager. A subrecipient risks costs not being reimbursed if they alter their budget without prior approval. Budget requests will not be accepted within thirty days of the end of the project period without extenuating circumstances and prior approval.

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Claims for Reimbursement

Victim Services funds are reimbursement awards. This means the subrecipient incurs expenses and provides documentation as required for each expense. They then submit a claim for reimbursement lowaGrants.gov.

All CVAD funded subrecipients may submit either monthly or quarterly claims for reimbursement. Once a choice has been made, you must remain consistent through the contract period. When required, documentation for each expenditure claimed for reimbursement or as match, is submitted in lowaGrants.gov. Claims must be submitted by the last day of the month following the expenditure. For example, July claims are due by August 31.

When required, victim service and VOCA initiative programs submitting claims must submit expense summaries for expenses and match. Criminal justice programs (law enforcement, prosecution and victim witness coordinators) are not required to use expense summaries unless otherwise directed by Victim Services Support Program (VSS) staff. Review the <u>instructions on submitting claims</u> in IowaGrants.gov and claims reimbursement process for more information.

Click on <u>Victim Services Expense Summaries</u> to download the expense summaries for victim service programs (Domestic Abuse Comprehensive, Sexual Abuse Comprehensive, Shelter-Based Victim Services, Culturally Specific Programs, VOCA Projects, Statewide Coalitions, Statewide DA/SA Hotline/Chat Line and Homicide/Other Violent Crime programs).

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Expense Categories:

Each budget and claim for reimbursement form is broken out by types of expenses or expense categories. Below is a list of the expense categories and a detailed chart with examples of the types of items for which an agency can request reimbursement and examples of standard supporting documentation.

- Payroll 1 & Payroll 2
- Benefits 1 & Benefits 2
- Travel for services
- In-State Travel & Training
- Out of State Travel & Training
- Contractual Services
- Equipment
- Repairs/Maintenance
- Rent
- Utilities
- Communications
- Advertising
- Supplies
- Insurance
- Client Assistance
- Indirect Costs

When submitting claims for reimbursement, the subrecipient's assigned financial risk level designation (see Chapter XXI Subrecipient Monitoring will determine which expense items will need to include supporting documentation.

All expenses must be allocable, eligible and reasonable. CVAD has the right to deny an expense if it not allowable under the funding stream, not necessary, not in the approved budget, or deemed to be unreasonable.

Download an expense category chart.

Expense Category	Examples of Eligible Expenses	Supporting Documentation
Payroll	Payroll of grant funded staff for reimbursement or use as match	 Payroll check register, or payroll report to verify gross wages Payroll stubs showing gross pay and distribution Payroll spreadsheet showing allocation by fund
Benefits	FICA, Health, Dental, Vision, Life, Unemployment Insurances; Retirement and Disability	 Premium statements or invoices from insurance or retirement providers Iowa Workforce Development quarterly SUTA reports Deposits of payroll taxes Payroll reports reflecting employer costs

Travel & Training*	Mileage or rental car, meals, lodging, parking, airfare, ground transport, baggage fees, conference registration fees, staff mileage for regular work duties such as transporting victims.	 Itemized meal receipts must be included Itemized hotel statement/invoice Staff requests for reimbursement Documentation of travel (mileage record, conference registration form, agenda, etc.) Travel purpose Taxi/bus/train receipts Airline confirmation
Contractual Services^	Book-keeping and accounting fees, security services, therapy services, etc.	 Statements or invoices showing the date(s) of service, the total amount owed, the amount paid, and the contract period.
Equipment	Printers, computers, laptops, scanners, tablets, phones, and other equip used for approved programming	 Vendor receipts or invoices for each item A description of the item purchased
Repairs/Maintenance	Building & Equipment e maintenance (copier, lawn care, etc.)	 Vendor receipts or invoices showing the date or dates of service, the total amount owed, and the amount paid, with a copy of the check.
Rent	Business, shelter & outreach offices	 Vendor receipts or invoices showing the rental period & the location address (unless confidential) Copy of signed contract/lease agreement
Utilities	Electric, water, waste removal, satellite cable	 Statements or invoices showing the usage period & the location address (unless confidential)
Communications	Cell phone plans, landline services, internet, intercoms, TDD /relay machines/VP systems, etc.	 Statements or invoices from provider

If your victim service program receives more than one funding stream, you must do a payroll summary with your claims for reimbursement.

* Out of state travel must be requested in advance and approved by your primary grant manager.

^ Audit fees must be pro-rated based on the amount of funds received from each source. If 20% of agency funding comes from one funding source, then only 20% of audit fees can be requested from that funding source.

Send your grant manager an email with a request to purchase equipment using grant funds prior to purchasing the equipment. Include the estimated purchase price and which fund source you would like to use. All purchases must follow the Procurement Standards located in Chapter XIV. Procurement of Goods and Services.

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Client Assistance:

The purpose of the client assistance section is to provide specific guidelines about reimbursements for client assistance offered to crime victims with grant funds. Click on the client assistant tab on the <u>Victim Services Expense Summary form.</u>

Client assistance can be provided with grant funds, to meet the needs of clients. Some common examples of client assistance are: rent, utilities, childcare, groceries/grocery cards, gas cards, relocation/moving expenses, work equipment, public transportation, or any reasonable cost deemed necessary to help a client remain safe and/or to achieve self-sufficiency due to victimization.

Any unique client need will be considered on a case by case basis with justification from the agency. If you are not sure if a cost meets the guidelines above, seek prior approval from your grant manager. If prior approval is not sought before paying for a client expense, you run the risk of the expense not being reimbursed.

Grant funds cannot be used to provide victims with cash or credit card type gift cards, unless pre-approved by the VSS Administrator and/or CVAD Director.

All claims for reimbursement for client assistance must have accompanying receipts or invoices. Each cost should also have a short justification documenting the purpose of the expense if the purpose is not already clear.

Example 1 - If your agency is paying for rent assistance for a client, there must be a signed receipt from a landlord, or agency check copy.

Example 2 - If you provide a victim with a gas card, there must be documentation of the last 4 digits of the card, the amount of the card, and a short explanation of why the card was issued i.e. "transportation to work," or "transportation to medical appointment."

Example 3 - If your agency pays for work equipment or supplies (i.e., work boots) so a client can continue working the form would read "work boots supplied to victim to adequately equip her for return to work duties." Expense amount-\$75, receipt from Wal-Mart attached to the form.

Any store (grocery, gas, etc.) card provided to a victim requires a short Victim Assistance Form to be signed by both the victim and an agency representative outlining the purpose of the cost and acknowledgement of the purpose by the victim. This form should be maintained in the client file.

If there are any questions about what constitutes adequate supporting documentation for an expense,

please ask your grant manager.

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Appeals:

Appeals Process: When any part of a claim for reimbursement, or budget revision request is denied by CVAD, subrecipients have the right to appeal.

Appeal Step 1: The subreicipient must submit an <u>Appeal Form</u> within 10 business days of receipt of the denial, outlining their rationale for approval. The appeal form must be submitted to the VSS Administrator. The VSS Administrator has 10 business days to respond to the denial, either upholding, or overturning the original decision.

Appeal Step 2: In the event the VSS Administrator upholds the denial, the subrecipient may submit an <u>Appeal Form</u> to the CVAD Director. The Director has 10 business days to respond to the denial, either upholding, or overturning the VSS Administrator's decision.

Appeal Step 3: In the event the Director upholds the denial, the subrecipient may appeal to the CVA Board. The CVA Board will hear the appeal at their next scheduled meeting. The CVA Board determination will constitute final agency action.

During the appeals process, the amount in dispute must remain unspent until a final determination is made. The reserves subrecipient can withdraw an appeal at any point in the appeals process.

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Organizational Contacts

Each funded program/project is assigned a designated grant manager to be the primary contact on their VSS-contract(s). The grant manager is the individual who will routinely review the subrecipient's application, budget, budget revision requests, project scope change requests, claims for reimbursement and performance reports.

The grant manager will also conduct site monitoring visits and provide technical assistance to the program. On occasion, other VSS staff may also review this information and provide assistance. If your assigned grant manager is out of the office and immediate assistance is needed, please contact any of the VSS staff.

Email Contacts

The VSS program uses a database to send emails regarding information about contracts, claims, reports, upcoming training, etc. Each agency lists up to three contacts in the online application for funding. Please update this information annually by contacting your grant manager.

Program Staff Updates

Subrecipients are *required* to provide notice to the VSS program within 30 days of a vacancy of a VSS grant funded position, and/or when there is turnover in a position where payroll or benefits are used as match on VSS funds.

Subrecipients should also report any other changes in key personnel. The agency must also notify their grant manager by submitting the completed <u>Staff Update form</u> via email or through a message in lowaGrants.gov. If any VSS funded positions remain vacant for 45 days or more, the notification must include the reason for vacancy and a plan for filling the position.

Non-Profit Board of Directors

As communicated in the "<u>lowa Principles and Practices for Charitable Nonprofit Excellence</u>" the governing board of a non-profit organization is the entity ultimately responsible for its overall operation. These guidelines are a valuable resource for lowa non-profit organizations to observe, promoting useful management practices and public accountability.

The governing board's responsibility is to act as stewards, accountable to the state's government that granted the organization their respective charters, accountable to the federal government that granted tax-exempt status, and ultimately accountable to the public itself. The importance of board governance and expectations of CVAD-funded non-profit agencies is reflected in CVAD's Non-Profit Organizations and Board of Director's Responsibilities.

All non-profit board members of agencies funded by the CVAD are required to complete the Resource E-Learning Course for Board of Directors. This orientation course was created in partnership between the National Network to End Domestic Violence and the National Sexual Assault Coalition Resource Sharing for non-profit board governance to use with board members, executive directors and agency staff. New board members must complete this training within three months of joining the board. A certificate of completion for each board member must be kept in the grant file.

**CVAD has the discretion to modify any and all training requirements.

Required CVAD Notifications

Subrecipients must provide written notification to CVAD of the following occurrences:

- 1. Any change of address for authorized official, project director, or financial director for the grant-funded project.
- Any lawsuit filed against a CVAD funded project or program. (Note: Notification of EEOC claims or lawsuits claiming discrimination must follow the procedure outlined in <u>Chapter XXIV</u>. <u>Discrimination/Complaint Process</u>.
- 3. Any cessation or interruption of implementation of project activities arising from litigation, loss of staff, or programmatic restructuring
- 4. Change in project site or location
- 5. Change in the name of the person responsible for reporting civil rights findings of discrimination
- 6. Addition of equipment and/or Sensitive Minor Equipment to project budget not previously identified (Note: Sensitive Minor Equipment requires prior approval from CVAD, see Chapter XVI. Unallowable Costs.
- 7. Change in e-mail address of project director, financial director, authorized official or any personnel funded by this grant
- 8. Any change in the subrecipient's banking information that is being used for direct deposit payment of CVAD grant funds must be reported. The subrecipient must submit a new Automated Clearing House (ACH) form to their grant manager.
- 9. In the event of a formal allegation of civil rights discrimination, including those related to employment, subrecipients must immediately notify CVAD within ten (10) days. Subrecipients must report, in writing, the status of any on-going investigations to CVAD. A subrecipient may request exemption or modification of this requirement by submitting a written request to CVAD.
- 10. In the event a federal or state court or a federal or state administrative agency makes an adverse finding of discrimination against a subrecipient agency, after a due-process hearing, on the basis of race, color, national origin, religion, age, sex, or disability the subrecipient agency must send a copy of the finding to CVAD within ten (10) days.
- 11. Documentation of current registration in the US Federal Governments System for Award Management (SAM) and a valid DUNs number.
- 12. Receipt of any additional federal grant funds to be used for a currently funded CVAD program.
- 13. Non-acceptance of award-submitted on agency letterhead

Subrecipients must provide written notification to CVAD within **thirty (30)** days from the date of occurrence of any of the following:

- 1. Change in or temporary absence of the project director or financial director
- 2. Change in authorized official.
- 3. Change in grant funded personnel positions. Temporary staff changes should also be reported.

Subrecipient Monitoring

The VSS Program is guided by two primary purposes:

- 1. Effective stewardship of state and federal funds for programs that provide service to victims and
- 2. Provision of quality technical assistance for crime victim program development, fiscal management, and best practices.

CVAD's monitoring plan is in compliance with the Office of Victims of Crime (OVC) requirements that State Administrative Agencies (SAA) develop and implement monitoring plans based on a default of regular desk monitoring, biennial on-site monitoring, audit monitoring and performance report monitoring, of all subawards. Monitoring plans must include a risk assessment plan. The rule, consistent with 2 CFR §200.331 (b), (d) and (e), permits SAAs to develop and implement alternative monitoring plans and further clarifies that SAAs may also implement alternative monitoring timeframes as well.

CVAD staff created and implemented the CVAD risk assessment tool to assess both financial and programmatic risk for CVAD subrecipients. The results from the risk assessments dictates appropriate financial and programmatic monitoring for each agency and/or funded project.

Additional information regarding subrecipient monitoring, frequency of monitoring and the risk assessment tool that is used to assess both financial and programmatic risk for CVAD subrecipients, may be found in Chapter XXI. Subrecipient Monitoring.

Performance Reports

All subrecipients are required to submit CVAD performance reports. Performance reports are an essential part of communication between programs and CVAD. These required reports provide updates on the progress of the funded programs as well as supply required statistical information. All subrecipients are required to submit CVAD Performance Reports on a bi-annual basis.

Depending on the funding stream(s) awarded, data collection and narrative responses for reports will be completed and submitted in various ways. These will be outlined in each contract.

Failure to submit performance reports in a timely manner can result in disciplinary action up to and including, suspension, reduction, and/or termination of funding.

Additional information on reporting for grant subrecipients may be found in the Chapter IX. Reporting Requirements .

